

Meeting #: 2019-29
Date: Monday, November 25, 2019, 4:00 PM
Location: City Hall, Council Chambers, 360 Pitt Street, Cornwall, Ontario, K6J 3P9
Chair: Bernadette Clement, Mayor
Prepared By: Manon L. Levesque, City Clerk

Pages

Roll Call

Appel nominal

Adoption of Agenda

Ratification de l'Ordre du jour

The following Agenda is being presented for adoption as presented.

Disclosure of Interest

Déclarations d'intérêts pécuniaires

Presentation(s) and/or Report(s)

Présentation(s) et/ou rapport(s)

4.1 Procedural By-law by Tony Flemming, 2019-233-Corporate Services

1

Adjournment

Ajournement



The Corporation of the City of Cornwall
Regular Meeting of Council
Report

Department: Corporate Services
Division: Clerk's Division
Report Number: 2019-233-Corporate Services
Prepared By: Geoffrey Clarke, General Manager, and
Manon L. Levesque, City Clerk
Meeting Date: November 25, 2019
Subject: Procedural By-law by Tony Flemming

Purpose

The purpose of the Special Meeting of Council is to review the updated Procedural By-law that will be presented by Mr. Tony Fleming, the City of Cornwall's Integrity Commissioner.

The current draft has been prepared by Administration as a result of the recent changes to the Municipal Act, and in consultation with Mr. Fleming in asking for his examples of best practices that might be utilized in our updated By-law.

Most notably, you will notice that we have completely removed the section on Committees on the guidance of Mr. Fleming, and is his recommendation on a best practice of creating a new stand alone By-law for Committees as a municipal best practice.

The proposed By-law is not being recommended for approval at this time; we will bring this back to Council as a final draft after the feedback process has been completed for final approval and adoption.

Document Title:	Procedural By-law by Tony Flemming - 2019-233-Corporate Services.docx
Attachments:	- Draft 6.pdf
Final Approval Date:	Nov 21, 2019

This report and all of its attachments were approved and signed as outlined below:

Geoffrey Clarke - Nov 21, 2019 - 9:45 AM

Maureen Adams - Nov 21, 2019 - 10:30 AM

A By-law to Govern the Proceedings of the Council of the Corporation of the City of Cornwall

Whereas The Ontario Municipal Act, 2001, authorizes the Council of every municipality to pass by-laws for governing the proceedings of its Council, the conduct of its members and the calling of meetings; and

Whereas Section 238 (2) of the Municipal Act further indicates that every municipality and local board shall pass a procedure by-law for governing the calling, place and proceedings of meetings; and

Whereas Council of the Corporation of the City of Cornwall considers it advisable to pass such a by-law; and

Whereas Council shall also follow the regulations as set out within the *Municipal Conflict of Interest Act*; and the parliamentary authority of Robert's Rules of Order, latest edition.

Now therefore be it resolved that council of The Corporation of the City of Cornwall enact as follows:

ARTICLE 1 Short Title

1. Citation

This By-law may be referred to as the Procedural By-Law.

Article 2 Interpretation

In this By-law,

2.1 Abstention

"Abstention" means a refusal to vote either for or against a proposal.

2.2 Act

"Act" means the *Municipal Act*, 2001, S.O. 2001, c. 25 as amended from time to time.

2.3 Acting Mayor or Acting Presiding Member

Acting Mayor or Acting Presiding Member means the Member appointed, under the By-Law, to act from time to time in the place and stead of the Mayor or Chair of a Committee or Local Board.

Commented [ML1]: Please note that we have completely removed the section on Committees on the guidance of Mr. Fleming, and is his recommendation on a best practice of creating a new stand alone By-law for Committees as a municipal best practice.

2.4 Ad Hoc Committee

“Ad Hoc Committee” means a committee appointed by Council from time to time, to act on a temporary or singular issue and shall be discontinued by Council when their recommendations upon the specified initiative or matter have been provided and dealt with by Members of Council and further recommendations are no longer required.

2.5 Advisory Committee

“Advisory Committee” means a committee appointed by Council to act in an advisory capacity to Council on operational and strategic issues during the full term of Council.

2.6 Chair

“Chair” means the Mayor or Acting Mayor or Chair or Acting Chair at a Meeting.

2.7 Chief Administrative Officer

“Chief Administrative Officer” means the Chief Administrative Officer (CAO) of The City of Cornwall, designated by By-law.

2.8 Clerk

“Clerk” means the Clerk of The Corporation of the City of Cornwall, appointed by By-law.

2.9 Committee

“Committee” means a standing, advisory, or special purpose committee established by Council, but not Committee of the Whole.

2.10 Committee Chair or Chair

“Committee Chair” or “Chair” means the Chair of a Standing Advisory or Special Committee appointed by Council.

2.11 Committee of the Whole

“Committee of the Whole” means all the Members present sitting in Committee of the Whole of Council.

2.12 Council

“Council” means Council of The Corporation of the City of Cornwall, which was elected by the registered voters or who has been appointed by virtue of a vacancy.

2.13 Debate

“Debate” means a discussion to put forth reasons for or against, in which a difference of opinion is expressed.

2.14 In-Camera Meeting

“In-Camera” means a meeting, or portion of a meeting, closed to the general public.

2.15 Local Board

“Local Board” means a municipal service board, transportation commission, board of health, planning board, or any other board commission, committee, body or local authority established or exercising any power under any Act with respect to the affairs or purposes of one or more municipalities, excluding a school board, a conservation authority, a public library board and a police services board.

2.16 Meeting

“Meeting” means any regular, special or other meeting of Council or Local Board or of a Committee of either of them where:

- (a) a quorum of Members is present; and
- (b) Members discuss or otherwise deal with any matter in a way that materially advances the business or decision-making of Council, Local Board or committee.

For the purpose of this definition, “materially advances” means to move a matter forward in a measurable or identifiable manner towards achieving consensus.

2.17 Member

“Member” means a Member of Council or Local Board or Committee of The Corporation of the City of Cornwall.

2.18 Municipal Corporation

“Municipal Corporation” means The Corporation of the City of Cornwall.

2.19 Point of Information

“Point of Information” means a request through the Chair or another Member, for information relevant to the business at hand, but not related to parliamentary procedure.

2.20 Point of Order

“Point of Order” means a matter that a Member considers to be a departure from or contravention of the rules, procedures or generally accepted practices of Council.

2.21 Question of Privilege

“Question of Privilege” means a matter that a Member considers as questioning their integrity or the integrity of Council, which relates to the rights and privileges of the Assembly or any of its Members to be brought up for possible immediate consideration because of its urgency.

2.22 Position or opinion

“Position” or “Opinion” means something believed or accepted as true by a person.

2.23 Presiding Member

“Presiding Member” means the Mayor or Acting Mayor or Chair or Acting Chair of a meeting.

2.24 Recorded Vote

“Recorded Vote” means the making of a written record of the name and the vote of each member who votes on a question.

2.25 Rules of Procedure

“Rules of Procedure” means the rules and regulations of Council, as provided for in this By-law.

2.26 Special Committee

“Special Committee” means special committees of Council of The City of Cornwall, where one or more Members of Council participate, but not all Members of Council, as well as the appointment of non-members and who assemble to discuss a particular subject matter of interest to Council.

2.27 Standing Committee

“Standing Committee” means the standing committees of Council of the City of Cornwall.

2.28 Time

“Time” in this By-law shall be governed by the *Time Act*, R.S.O. 1990, c. T.9, as amended from time to time.

**Article 3
General Provisions**

3.1 Suspension – rules - two-thirds vote

A rule in this By-law may be suspended for the purpose of that Meeting or for purposes of a specific matter by a vote of two-thirds of the Members present.

3.2 Calculation - two-thirds vote

The calculation of two-thirds vote shall be rounded up to the next highest decimal.

3.3 Parliamentary authority

The governing legislation, the Procedural By-law, or any standing or special rules of order adopted by The Corporation of the City of Cornwall shall govern the procedures of Council. Where inconsistencies exist or no rule is specified, the current edition of *Roberts Rules of Order* will be the parliamentary authority which governs the proceedings of The Corporation of the City of Cornwall.

3.4 Applicability to all meetings

This By-law applies to all proceedings of Council, Local Boards and Committees of Council or of Local Boards.

3.5 Support to other municipalities

If requests are made from other municipalities for support on an issue, the motion to support those requests must be made only by Members, not staff.

Article 4 Meetings

4.1 Inaugural - time - place - held

The Inaugural Meeting of Council following a regular election shall be considered Council's first meeting and shall be held on the first business day in December of an election year.

4.1.1 Inaugural agenda

The Mayor-Elect and the Clerk shall be responsible for the content of the Agenda of the Inaugural Meeting and the arrangements for the Inaugural proceedings.

4.2 Declarations of oath

Should the term of Council end before the Inaugural Meeting of Council Elect, the Clerk shall obtain executed Declarations of Oath from members in a sufficient amount as to have a quorum should an Emergency Meeting be called prior to the Inaugural Meeting.

4.3 Regular - schedule - designated - time

The next and each succeeding regular Council meeting shall be held on the second and fourth Mondays of each month, commencing at 7:00 p.m. at such place within the City of Cornwall designated for such purpose by Council and shall be held in accordance with the schedule of meetings of Council and the Committees of Council prepared by the Clerk.

4.4 Other - on holidays - by resolution

All regular meetings shall be held on Mondays at the time prescribed by resolution of Council or unless such a day is identified as a public or civic holiday, in which case Council shall meet at the same hour on the next following business day which is not a public or civic holiday.

4.5 March, July, August and December - exception to meetings

Notwithstanding the provisions of Section 4.2 and 4.3 of this By-law, there shall be one meeting of Council in the month of March, which shall be held on the fourth Monday of the month. During the months of July, August and December the meetings shall be held on the second Monday of each month. Should the meeting fall on a public or civic holiday, Council shall meet at on the next following day, which is not a public or civic holiday.

4.6 Notice - public meeting

Notice shall be given of all public meetings of Council on the previous Agenda detailing the order of business, immediately following the Confirming By-law unless the day of meeting is other than that provided by this By-law.

4.7 Electronic participation

Members may not participate electronically in any council meetings that are open to the public.

4.8 Special Meetings

4.8.1 Special meetings - mayor

In addition to Public Meetings, the Mayor may at any time call a Special Meeting of Council by giving direction to the Clerk stating the date, time and purpose of the Special Meeting.

4.8.2 Special meeting - members of council

Upon receipt of a petition of the majority of the Members, the Clerk shall call a Special Meeting for the purpose and at the date and time mentioned in the petition.

4.8.3 Notice - by clerk

The Clerk shall give all Members notice of a Special Meeting of Council. Such notice shall be at least twenty-four (24) hours before the time appointed for the meeting.

4.8.4 Delivery - notice

Notice may be given by delivering the notice personally (by leaving at the Member's residence or place of business, or by facsimile transmission to such residence or place of business, or by e-mail or telephone) to each Member.

4.8.5 Nature of business - notice

The written or verbal notice shall indicate the nature of the business to be considered, date, time and place of the Special Meeting.

4.8.6 No other business

No business other than that indicated in the written or verbal notice shall be considered at the Special Meeting.

4.8.7 Special meeting - place

All Special Meetings of Council shall be held at the location of the last regular meeting of Council, unless an alternative location is specified in the notice of meeting.

4.9 Emergency meeting - notice not required

Notwithstanding any other provision of this by-law, an emergency meeting may be held without written notice to deal with an emergency or extraordinary situation, provided that an attempt has been made by the Clerk or the Clerk's designate to notify the Members about the Meeting in the most expedient manner available.

4.10 Location - council meeting

Council meetings shall be held within Council Chambers located at City Hall, save and except the Inaugural Meeting. In the event of an emergency declared by the Head of Council or any other Lead Agency as identified with the *Emergency Management Act* where City Hall is not accessible, Council shall be asked to meet at a location accessible to Members.

4.11 Open - to public - council - committees - exception

Meetings of Council and its standing committees shall be open to the public except as provided for in this By-law and in accordance with the *Municipal Act*.

4.11.1 Meetings open to public - record

All Council Meetings open to the public shall be recorded without note or comment on all resolutions, decisions and other proceedings and shall also be electronically recorded and archived.

4.12 Closed - to public - in-camera meeting subject matters

- (1) A meeting or part of a meeting may be closed to the public if the subject matter being considered is:
- a) the security of the property of the municipality or Local Board;
 - b) personal matters about an identifiable individual, including municipal or Local Board employees;
 - c) a proposed or pending acquisition or disposition of land by the municipality or Local Board;
 - d) labour relations or employee negotiations;
 - e) litigation or potential litigation, including matters before administrative tribunals, affecting the municipality or Local Board;
 - f) advice that is subject to solicitor-client privilege, including communications necessary for that purpose;
 - g) a matter in respect of which a council, Local Board, committee or other body may hold a closed meeting under another Act;
 - h) information explicitly supplied in confidence to the municipality or local board by Canada, a province or territory or a Crown agency of any of them;
 - i) a trade secret or scientific, technical, commercial, financial or labour relations information, supplied in confidence to the municipality or local board, which, if disclosed, could reasonably be expected to prejudice significantly the competitive position or interfere significantly with the contractual or other negotiations of a person, group of persons, or organization;
 - j) a trade secret or scientific, technical, commercial or financial information that belongs to the municipality or local board and has monetary value or potential monetary value; or
 - k) a position, plan, procedure, criteria or instruction to be applied to any negotiations carried on or to be carried on by or on behalf of the municipality or local board.

- (2) A meeting or part of a meeting shall be closed to the public if the subject matter being considered is:
- a) a request under the *Municipal Freedom of Information and Protection of Privacy Act*, if Council, Local Board, commission or other body is the head of an institution for the purposes of that Act; or
 - b) an ongoing investigation respecting the municipality, a local board or a municipally-controlled corporation by the Ombudsman appointed under the *Ombudsman Act* an Ombudsman referred to in subsection 221.13 (1) of the *Municipal Act*, or the investigator referred to in subsection 239.2 (1).

Educational or training sessions

- (3) A meeting of a council or local board or of a committee of either of them may be closed to the public if the following conditions are both satisfied:
- a) The meeting is held for the purpose of educating or training the members.
 - b) At the meeting, no member discusses or otherwise deals with any matter in a way that materially advances the business or decision-making of Council, Local Board or committee.

4.12.1 In-camera meeting - resolution

Prior to holding a meeting which is closed to the public, Council or the Committee shall pass a resolution stating the purpose of the holding of the In-Camera meeting and including the general nature of the matter to be considered at the In-Camera meeting. Notice shall be given of all In-Camera Meetings.

4.12.2 In-camera meeting - closed to public - time

In-Camera meetings shall commence at a time prescribed by the Clerk and/or Chief Administrative Officer upon consultation with the Mayor or Presiding Member.

4.12.3 In-camera meeting - records

All In-Camera meetings closed to the public shall be recorded without note or comment on all resolutions, decisions and other proceedings.

4.12.4 In-camera - confidential matters

Members shall ensure that confidential matters disclosed to them during In-Camera Meetings are kept confidential. This includes, but is not limited to, all information, documentation, deliberations received, reviewed or taken in an In-Camera Meeting, which may not be released to the public or any individual not entitled to be present at the meeting. Any Member who contravenes this clause may be subject, by majority vote of Council, to penalties in accordance to section 7.9.2.

4.12.5 Information reports – in-camera meetings

If it is recommended that an In-Camera report be received for information, Council shall introduce the report in open session after the Closed session discussion using the following procedural motion language:

That Council rise from the In-Camera Meeting and report.

Once Council has risen from the In-Camera Meeting, the recommendation to receive the report for information may be introduced using the following motion language:

That confidential report [cite report number] be received for information as an In-Camera report.

4.12.6 Reports containing recommendations – in-camera meetings

If a report includes recommendations for Council approval, the recommendations may be introduced in open session after the Closed session discussion using the following procedural motion language:

That Council rise from the In-Camera Meeting and report.

Once Council has risen from the In-Camera Meeting, the recommendations may be introduced by Council using the following motion language:

That the recommendations contained in confidential report [cite report number] be adopted.

4.12.7 Reports – direction to staff – in-camera meetings

If Council wishes for direction to be given to staff to report back at a subsequent meeting, this direction can appear as part of a recommendation in the staff report and Council may introduce this in open session using the following procedural motion language:

That staff be directed to report back at a subsequent meeting of Council in relation to [state subject matter as appropriate].

Greater detail may be provided in the motion language depending on what direction to staff is required.

4.12.8 Limits on voting – in-camera meetings

No voting may take place during an In-Camera Meeting except if the vote is for a procedural matter or for giving direction or instructions to officers, employees or agents of the municipality, or persons retained by or under contract with the municipality.

4.12.9 Motions – in-camera meetings

Motions are permitted during In-Camera Meetings for the purpose of receiving reports and directing staff.

4.12.9(a) Notice of motion – in-camera meetings

A notice of motion shall be introduced in writing when a Member wishes to introduce a new motion or to amend, repeal or alter a motion previously approved by Council, and where the motion is to introduce any measure of change in Council's previously established policies. A Member may introduce a notice of motion prior to a Meeting regarding a matter that would not otherwise be considered by Council at such meeting.

Notices of motion added to an agenda by a Member shall not be debated and shall be considered at the next regular Meeting of Council as a resolution.

A notice of motion shall not be considered or otherwise disposed of by Council unless the mover of the motion is in attendance at the meeting. Any Member may agree to second a notice of motion if the seconder is absent from the meeting when the notice of motion is called for by the Chair.

Notices of motion must be delivered to the Clerk no later than 12:00 noon on the Tuesday preceding the date of the intended regularly scheduled In-Camera Meeting, so that it may be included as part of the agenda package and proper notice can be given to the public by way of a resolution.

4.12.9(b) New business – in-camera meetings

Any item of business that is of a routine nature that has been introduced to Members of Council requiring a formal resolution that was not previously placed on the Agenda shall be considered as a New Business Motion.

A New Business Motion can be prepared in advance setting out the subject matter. In order to debate the Motion, a motion to suspend the rules seeking a 2/3 majority will be required.

A New Business Motion added to an agenda by a Member shall be debated at the intended Meeting as a resolution.

A New Business Motion added to an agenda shall not be considered or otherwise disposed of by Council unless the mover of the motion is in attendance at the meeting. Any Member may agree to second a New Business Motion if the seconder is absent from the Meeting when the motion is called for by the Chair.

A New Business Motion shall be delivered to the Clerk no later than 12:00 noon on the Tuesday preceding the date of the intended regularly scheduled In-Camera Council Meeting, so that it may be included as part of the Agenda package and so that proper notice can be given to the public by way of a Resolution.

4.13 Electronic participation

Members may not participate electronically in any Council Meeting that is closed to the public

4.14 Orientation meeting

An orientation meeting of Council shall be considered as an information meeting to newly elected Members in order to provide Members with the general process of what a Member could expect. This may include information regarding the inaugural meeting process, how many committees they may be sitting on as Council representatives and how that translates into Meetings, process of a Meeting, protocol, dress codes, payroll and overview of the budget process.

Article 5 Roles

5.1 Council

It is the role of Council to:

- a) represent the public and to consider the well-being and interest of the municipality;
- b) develop and evaluate the policies and programs of the municipality;
- c) determine which services the municipality provides;
- d) ensure that administrative practices and procedures are in place to implement the decisions of Council;
- e) ensure the accountability and transparency of the operations of the municipality, including the activities of the senior management of the municipality;
- f) maintain the financial integrity of the municipality;
- g) carry out the duties of Council under this or any other Act;
- h) direct staff, by majority vote, to perform such duties as is necessary to the efficient management of the affairs of the community; and
- i) direct staff, by majority vote, to research such matters as Council deems necessary.

5.1.1 No individual authority

No individual Member may direct any member of staff to perform such duties that have not been authorized by resolution of Council.

5.1.2 Established policies – members – respect

Members shall respect and adhere to the policies set by Council and under no circumstances take it upon themselves individually to circumvent the established policies.

5.1.3 Council – liaison – with CAO

Members will liaise primarily only with the Chief Administrative Officer.

5.1.4 Information – by staff – members of council

Members may request information from members of staff who have been assigned the responsibility of providing information, such as meeting times, copies of documents, information on standard operating procedures.

5.1.5 Questions – operational concerns – complaints

Questions or issues surrounding operational concerns or complaints, excluding basic issues covered in section 5.1.4 shall be directed to the Chief Administrative Officer, who will then direct the questions or issues to the appropriate manager or department head.

5.2 Head of council

It is the role of the Head of Council to:

- a) act as chief executive officer of the municipality;
- b) preside over Council meetings;
- c) provide leadership to Council;
- d) without limiting clause (c), provide information and recommendations to Council with respect to the role of Council described in 5.1(d) and 5.1(c) above;
- e) represent the municipality at official functions; and
- f) carry out the duties of the Head of Council under this or any other Act.

5.3 Chief Administrative Officer

It is the role of the Chief Administrative Officer to:

- a) exercise general control and management of the affairs of the municipality for the purpose of ensuring the efficient and effective operation of the municipality and the staff placed under their supervision; and
- b) perform such other duties as assigned by the Municipality.

5.4 Clerk

It is the role of the Clerk to:

- a) to record, without note or comment, all resolutions, decisions and other proceedings of Council;
- b) if required by any Member present at a vote, record the name and vote of every Member voting on any matter or question;
- c) keep the originals or copies of all by-laws and of all minutes, of the proceedings of Council;
- d) perform other duties required under this Act or under any other Act; and
- e) perform such other duties as are assigned by the Municipality.

5.5 Staff – officers, employees

It is the role of staff (the officers and employees of the municipality) to:

- a) implement Council's decisions and establish administrative practices and procedures to carry out Council's decisions;
- b) undertake research and provide advice to Council on the policies and programs of the municipality; and
- c) carry out other duties required under this or any other Act and other duties assigned by the municipality.

Article 6 Duties

6.1 Council

6.1.1 Preparation of members to council meeting

Members shall come prepared to every Meeting by having read the material supplied, including agendas and staff reports, to facilitate discussion and the determination of action at the meeting. When clarification is required, Members should take steps to make inquiries of staff regarding questions they have in advance of the meeting.

6.1.2 Requests for substantive reports

All requests for reports from staff shall be by Council resolution which shall identify the appropriate department or manager and objectives of the report.

6.2 Mayor and committee chair

6.2.1 Open meeting – call to order

The Presiding Member shall preside over Member conduct at Meetings, including the preservation of good order and decorum, ruling on points of order and deciding all questions relating to the orderly procedure of the Meeting, subject to an appeal to Council or Committee, as the case may be.

6.2.2 Recognize speakers

The Presiding Member shall recognize any Member who wishes to speak and determine the order of the speakers.

6.2.3 Motions – received – submitted – results announced

The Presiding Member shall receive and submit in the proper manner, all motions presented by Members and put to vote all questions, which are duly moved, and announce the result.

6.2.4 Mayor may speak or vote

The Presiding Member may speak and/or vote on any question, but if they wish to make a motion they shall first leave the Chair by designating the Acting Presiding Member, and if the Acting Presiding Member is absent, by designating another Member to act in their stead until they resume the Chair.

6.2.5 Debate – enforce rules – restrain members

The Presiding Member shall restrain the Members, within the rules of procedure when engaged in debate.

6.2.6 Decorum – order – enforced

The Presiding Member shall enforce on all occasions the observance of order and decorum among the Members.

6.2.7 By-laws – resolutions – minutes – authentication

The Presiding Member shall authenticate, by the Presiding Member's signature when necessary, all by-laws, resolutions and minutes of Council.

6.2.8 Point of Order – inform members

The Presiding Member shall inform the Members on any point of order.

6.2.9 Disorder – adjourn – suspend – recess – meeting

The Presiding Member shall adjourn the meeting without the question being put, or to suspend or recess the sitting for a time to be named if considered necessary because of disorder arising in the meeting.

6.3 Head of council (mayor) – acting

6.3.1 Appointment – upon recommendation

Council shall appoint by by-law Members to act as the Presiding Member in the place and stead of the Head of Council when the Head of Council is absent from the municipality, or is absent through illness, or refuses to act.

6.3.2 Duties – powers – authority

The Presiding Member while performing the duties in the place of the Head of Council shall have all the duties, rights, powers and authority of the Head of Council during the absence, illness or refusal to act by the Head of Council.

**Article 7
Conduct During Meetings**

7.1 Sovereign – Royal Family – to be respected

No Member shall speak disrespectfully of the reigning Sovereign or of any of the Royal Family or of the Governor General, the Lieutenant Governor or any Province or any member of the Senate, the House of Commons of Canada or the Legislative Assembly of the Province of Ontario.

7.2 Members of council – municipal staff

No Member shall speak disrespectfully of nor shall they use offensive words against Members or staff.

7.3 Speaking – subject in debate only

No Member shall speak on any subject other than the subject in debate.

7.4 Criticize – decision – exception – reconsideration

No Member shall criticize any decision of Council except for the purpose of moving that the question be reconsidered.

7.5 Breach – persistent – seat vacated – unless apology

Members shall refrain from harmful conduct to the Corporation or its purposes.

No Member shall breach the rules of this By-law, or a decision of the Chair or of Council as a whole on questions of order or practice, or upon the interpretation of the rules of Council. In the case where a Member persists in any such breach after having been called to order by the Chair, the Chair may order that such Member leave their seat for the duration of the Meeting. If the Member apologizes the Member may be permitted to retake their seat.

7.6 Dress code – regular – televised – council meetings

All Members shall wear proper business attire (ties optional) during regularly scheduled Meetings, Special Council meetings and In-Camera Committee Meetings.

7.7 Dress code – special and budget meetings

During any Special or budget meeting, Members may, if they so choose, wear business casual attire, which shall mean clothing that is less formal than the regular business attire.

7.8 Apparel at meetings

Wearing of any hats, other than for religious purposes, are strictly forbidden by any Member, staff person or member of the public. No Member shall wear any shirt or apparel of any kind that has affixed to it or displays any written messages, advertising or logos.

7.9 Code of ethics confidentiality

7.9.1 In-camera subjects – public interest

Upon completion of In-Camera Meetings, the decisions of Council with respect to any of the enumerated items listed in Section 4.10, and directions to City staff in accordance therewith, shall then be reported publicly by Council to the extent permitted and based on the interest of the public.

7.9.2 Council response – in-camera meetings – enquiries

The response of Members to enquiries about any matter dealt with during an In-Camera meeting, prior to it being reported publicly, shall be this matter is still under advisement, no comment, or similar words to that effect. Members may only speak publicly about those aspects of an In-Camera meeting that have been made public; all other aspects of the matter shall remain confidential.

a) Violation of regulation

Any violation of process to this regulation will result in exclusion of the offending Member by way of a two-thirds vote of Members present, from future closed meetings of Council and that Member shall no longer be provided with correspondence, materials or information proposed to be dealt with by Members at an In-Camera Meeting, for the duration of the expulsion deemed appropriate by Council.

b) Exclusion – closed meetings

The determination of whether or not a violation of process to the closed meeting provisions of this By-law and the length of the exclusion from In-Camera Meetings, if so determined, shall be made by Council at an In-Camera Meeting and the issues shall be considered by Council prior to the affected Member being excluded from any In-Camera meeting by a two-thirds vote of the Members present. The result of Council's deliberation shall be reported out publicly to the extent permitted under this By-law.

c) Separate resolution – per member

If the purported violation of the process of the In-Camera Meeting provisions of this By-law by more than one Member is to be considered, a separate resolution of Council with respect to each affected Member shall be considered.

d) Member not permitted to vote

Notwithstanding Section 7.9.2 sub-section (c), the Member affected shall not be permitted to vote on a motion respecting the Member's purported violation of the closed meeting provision of this By-law, the Member's exclusion from closed meetings, or the length of any such exclusion.

e) Release of information

The release of any information about matters dealt with by Council at a closed meeting shall be by the Mayor or the Mayor's delegate only upon direction of the majority of Council.

f) Member - expresses personal position

Notwithstanding Section 7.9.2 sub-section (b), unless Council by vote determines otherwise, upon the public disclosure of any report discussed In-Camera during a Committee of Council meeting, any individual Member may express their own personal position on the item, but shall not refer to or discuss the specific positions or opinions (written or verbal) of other Members or of staff expressed at the In-Camera meeting.

g) No release – public

Agendas or any items thereon for consideration by Council at an In-Camera Committee of Council closed meeting shall not be released to the public.

h) Obligation – confidentiality

It is the obligation of each Member to keep information confidential and this obligation continues even after the Member ceases to be a Member of Council.

**Article 8
Rules of Debate**

8.1 Chair - preserve order

The Chair shall preserve order and decorum and decide questions of order subject to an appeal to Council or Committee by any Member.

8.2 Address to chair

Members, prior to speaking on any motion, shall indicate their desire to speak by raising their hand and shall not rise to speak until recognized by the Chair.

8.3 Order of speaking - determination

The Chair shall recognize Members in the order they indicate their desire to speak, be acknowledged by the Chair and shall address the Mayor/Chair.

8.4 Voting - members - seated - disturbance prohibited

When the Chair calls for the vote on a motion, each Member shall occupy their seat and shall remain there until the result of the vote has been declared by the Chair, and during such time no Member shall walk across the room to speak to any other Member or make any noise or disturbance.

8.5 Speaking - passing between chair - interruption

When a Member is speaking, no Member shall pass between the speaker and the Chair or interrupt the speaker except to raise a question of privilege, appeal from the decision of the Chair, or raise a point of order.

8.6 Speaking - motion - read upon request

Any Member may require a motion under discussion to be read at any time during the debate but not so as to interrupt a Member while speaking.

8.7 Speaking - duration - time limit - 3 minutes

No Member shall speak more than once to the main question without approval of Council, except in explanation of a material part of the Member's speech which may have been misunderstood, but they may not introduce new matter. A right of reply shall be allowed to a Member who has made a substantive motion to Council, and no Member shall, without leave of Council, speak to the same question or in reply for longer than three (3) minutes.

8.8 Question - motion under discussion - through chair

A Member may concisely ask a question through the Chair only for the purpose of obtaining information relating to the motion under discussion.

8.9 Question - integrity of staff

A Member, while asking questions through the Chair, shall at no time put into question the municipal employee's personal or professional integrity.

8.10 Chair - participation - step down - other designated

If the Chair desires to leave the chair for the purpose of debate or moving a motion, the Chair shall designate another Member to Chair the meeting until such time as the motion(s) and any subsidiary motion(s) applicable to the main motion are disposed.

8.11 Motion - seconded - before debate

A motion shall be seconded before it is debated or voted on.

Article 9

Order of Business

9.1 Agenda – content

The business of Council shall in all cases, be taken up in the following order unless otherwise decided by two-thirds of the Members present.

- a) Moment of Personal Refection
- b) Recognition of Traditional Mohawk Lands
- c) National Anthem
- d) Roll Call
- e) Adoption of Agenda
- f) Disclosure of Interest
- g) Committee of the Whole
- h) Adoption of Minutes
- i) Presentations and Delegations
- j) Consent Reports
- k) Resolutions

- l) Reports from Unfinished Business
- m) Communication Reports
- n) Tenders
- o) By-laws
- p) New Business Motions
- q) Notices of Motion
- r) Special and Ad Hoc Committee Reports
- s) Confirming By-law
- t) Next Meeting
- u) Adjournment

9.1.1 Delivery of agenda

The agenda will be delivered by electronic transmission to each Member by the Clerk's Division no later than the Thursday preceding the scheduled public Council meeting. Exceptions may be allowed when preparations of Council agenda falls on a week providing four work days, due to statutory holidays. The agenda will be available to staff and the media after it has been delivered to Members of Council.

9.1.2 National anthem - commencement of meeting

Council meetings shall commence with the singing of the national anthem, *O Canada*.

Article 10 Quorum

10.1 Call to order - quorum present

As soon after the hour fixed for holding the meeting of Council as there is a quorum present, the Chair shall call the Members to order.

10.2 Quorum

A majority of the Members elected (50% +1) to Council shall constitute a quorum.

10.3 Quorum - not present - time limit

If there is no quorum within fifteen (15) minutes after the time fixed for holding the meeting of Council, the Clerk shall call the roll and take down the names of the Members present, and the meeting shall stand adjourned until the next regular meeting, or at the call of the Chair.

10.4 Mayor - absent

In the case of the Mayor not attending within fifteen (15) minutes after the hour fixed for holding the meeting of Council, and provided that a quorum is present, the Acting Mayor shall take the Chair and call the Members to order. He/she shall preside until the arrival of the Mayor.

10.5 Mayor - acting mayor - absent

In the absence of the Mayor and Acting Mayor, and if a quorum is present, the Clerk shall call the Members to order. A Chairperson shall be chosen from among the Members present, who shall be the Acting Presiding Member over the meeting until the arrival of the Mayor or Acting Mayor.

10.6 Quorum - Municipal Conflict of Interest - remedy for lack of quorum

Where the number of Members who, by reason of the provisions of the *Municipal Conflict of Interest Act*, are disabled from participating in a meeting is such that at that meeting the remaining Members are not of sufficient number to constitute a quorum, then, despite any other general or special act, the remaining number of Members shall be deemed to constitute a quorum, provided such number is not less than two (2).

10.7 Application to judge

Where in the circumstances mentioned in subsection 10.6 the remaining number of members who are not disabled from participating in the meeting is less than two, the Council or Local Board may apply to a judge in accordance with section 7(2) of the *Municipal Conflict of Interest Act* without notice for an order authorizing the Council or Local Board, as the case may be, to give consideration to, discuss and vote on the matter out of which the interest arises and Council or the Local Board would await the Court's decision in accordance with section 7(3) of the *Municipal Conflict of Interest Act*.

Article 11

Committee of the Whole

11.1 Committee of the whole - mayor presides

When Council enters into the Committee of the Whole, the Mayor at any time may preside or may leave the Chair, but if the Mayor leaves the Chair, he/she shall first appoint the Acting Mayor as Chairperson of the Committee who shall maintain order and who shall report the proceedings thereof.

11.2 Reports to be considered

While in Committee of the Whole, the following reports shall be considered: Adoption of minutes, presentation, delegations, resolutions / business arising from notice of motions, consent/correspondence, unfinished business reports, communication reports, tenders and request for proposal reports and by-laws.

Complex reports, as determined by the Mayor, Chief Administrative Officer and the Clerk, shall be placed on the agenda at one meeting, without discussion until the following regular meeting.

11.3 Reading – by-laws

It shall not be necessary to have the by-laws read in their entirety unless a majority vote by Council requires that the by-laws be read or a particular by-law be read.

11.4 Debate - by-laws

Any by-law may be debated and is subject to amendments or referred for future consideration and re-introduced in the same manner or in an amended matter at a future meeting within a quarterly time period.

Article 12 Minutes

12.1 Contents - recorded - by Clerk

The Clerk shall prepare and cause the minutes to be taken of each Meeting of Council which shall include:

- a. The place, date and time of the meeting;
- b. The names of the presiding officer or officers and the record of the attendance of the Members. Should a Member enter after the commencement of a Meeting or leave prior to adjournment, the time shall be noted;
- c. All other proceedings of Council without note or comment.

12.2 Included in Agenda

Minutes of the last regular meeting of Council and of all Special Council Meetings held subsequent to the last regular meeting, shall be included in the agenda and may be adopted by Council without having been read at the Meeting at which the question of their adoption is considered.

12.2.1 Minutes of special meeting

Should a Special meeting be held during or after final preparations of an agenda for an upcoming regular meeting, the minutes of those special meetings shall be scheduled at the next regularly scheduled meeting.

12.3 Adoption - without reading

Council minutes may be adopted by Council without being read.

12.4 In-Camera minutes - adoption

All minutes for In-Camera Meetings shall be presented to Members of the Committee for adoption at the next scheduled In-Camera Meeting.

Article 13

Presentations - Delegations

13.1 Heard - request submitted - deadline - items on agenda

Persons desiring to address Council for the purpose of making a verbal presentation with respect to items for Council consideration that fall under Council's mandate shall be heard at Council meeting, with those delegations having submitted their request in writing to the Clerk by 12:00 noon on the Monday preceding the meeting of Council, being heard first, in the order in which such requests are received by the Clerk.

13.2 Material - written - submitted for Council - deadline

Written material to be distributed to Council shall be submitted to the Clerk by 12:00 noon on the Tuesday preceding the meeting of Council and the notice shall specify clearly the business to be presented, who the spokesperson shall be, the date at which the delegation wishes to be entertained.

13.3 Presentation defined

A request made for a presentation may be made by Council to an individual, group or organization or to Council by individuals, groups or organizations for matters that fall under Council's mandate. Should the request for presentation be made where it requires that action be taken by Council, the request shall be made under Delegations.

13.3.1 Presentations - time limit

Council shall hear any presentation for information purposes only, and presentations shall be limited to a maximum of ten (10) minutes.

- a. **Exceptions** of the ten (10) minute time frame are provided to the City's auditor upon its annual presentation of the City of Cornwall's Financial Statement and to all City-initiated consultation work.

- b. Spokesperson - presentation and/or delegation**

An organized body wishing to address Council as a presentation and/or delegation, regardless of the number of spokespersons shall be limited to a maximum of ten (10) minutes.

- c. Number of presenters**

An organized body wishing to address Council as a presentation and/or delegation, shall be limited to three (3) persons.

13.3.2 Restrictions and permission

Presentations and/or Delegations from business and organizations shall not be permitted to appear before council for the purpose of generating publicity for an event, or to promote their business.

Presentations and/or delegations from non-profit and charitable organizations, who wish to promote an event to raise Cornwall's profile to visitors and potential residents, shall be permitted to appear before Council.

(a) Number of presentations and/or delegations - meetings

On any given scheduled Council meeting, there shall be a maximum of three (3) combined presentation and/or delegation permitted to speak for a maximum time allotment of 30 minutes.

(b) Time Schedule - questions

Members shall be permitted a question period for each presentation and/or delegation of a maximum five (5) minutes.

13.4 Delegations - time limit

Persons desiring to address Council as a delegation at a meeting of Council, except as a delegation at a public meeting pursuant to the provisions of the *Planning Act* shall be permitted to speak on a matter only once and be limited to speak for no more than ten minutes.

13.5 Questions - to delegation

Members are permitted to ask questions of delegates but shall not make statements to or enter into debate with such persons.

13.6 Delegations - requests for action - referred

Delegations which request action to be taken by Council shall be referred to staff, by majority vote, for a report that shall be dealt with at an ensuing Council meeting.

13.7 Delegations - previously heard by - planning advisory and hearing committee

Any person, not being a Member, desiring to address Council after having addressed the Planning Advisory Committee, shall notify the Clerk, in writing, of the request and shall include with the request any new information that was not available at the hearing before the Planning Advisory Committee. A notice of delegations will not qualify for a designated regular meeting if received later than 12 noon on the Monday preceding the said meeting.

13.8 Delegation - deemed - inappropriate for council

When it is deemed inappropriate that a delegation address Council, the Clerk shall notify the delegation and Council with a supporting explanation. Such written explanation shall be delivered with the agenda and Council, if it so wishes to hear the delegation, shall, by two-thirds vote of Members in attendance, introduce a motion to suspend the rules to allow the delegation to be heard.

13.9 Delegation - statements - unsubstantiated

Whenever a delegation in its presentation offers comments or statements that are deemed to be erroneous and unsubstantiated, any Member or city official may be recognized by the Chair on a Point of Order whereby the Member or City Official so recognized by the Chair may bring necessary corrections or clarifications to the comments or statement said by the delegation.

Article 14 By-Laws

14.1 Description - listed on agenda

All by-laws, together with a brief description shall be listed on the agenda for the meeting at which they are to be read.

14.2 Introduction - upon motion - title read

Every by-law shall be introduced upon motion of a Member specifying the title of the by-law.

14.3 Form - typewritten - compliance - relevant act

Every by-law when introduced shall be in typewritten form and shall comply with the provisions of any relevant Act.

14.4 Readings - prior to passing

Every by-law caption shall be read prior to it being passed and endorsed by Council

14.5 Purpose - effect - explained upon request

Any Member may request that the purpose and effect of any particular by-law be explained, and the Clerk or any other City Official having knowledge thereof may provide such explanation.

14.6 Debate - amendment

A by-law may be debated or amended before final adoption by Council.

14.7 Passed - numbered - dated - signed - seal affixed

Every by-law passed by Council shall be numbered, dated, and shall be sealed with the seal of the Municipal Corporation and signed by the Mayor (or acting Mayor) and the Clerk (or Deputy Clerk) and shall be kept by the Clerk in the Clerk's office or any other place appointed for that purpose.

14.8 Confirmation - conclusion - of meeting

At the conclusion of all regular meetings of Council and prior to adjournment, a by-law shall be brought forward to confirm the actions of Council at that meeting in respect of each motion, resolution and other action taken.

14.9 Confirmation - introduction - voted on - without debate

A confirming by-law when introduced shall be taken as read and finally adopted without debate.

Article 15**Consent / Correspondence****15.1 Items - considered - for inclusion**

All items to be considered for the consent portion of the agenda shall be determined by the Mayor, Chief Administrative Office and the Clerk.

15.2 Consent items - explanatory note - one motion

Items listed under the Consent agenda shall be preceded by an explanatory note indicated "*all matters listed on the Consent Agenda are considered to be routine and will be enacted by one motion. There will not be any separate discussion of these items*".

15.3 Items for discussion - routine

All items listed under the consent agenda shall contain routine matters which are not controversial in nature and which do not need further discussion. Routine matters include such matters that do not require Council's consideration of a report from staff.

15.4 Request to separate - consent item - to communication

Should a Member wish to discuss any matter listed under the consent agenda, the Member shall ask immediately upon the Mayor calling "any amendments, deletions or corrections to the agenda", at which time the Member shall request that the item be separated and dealt with under "communications".

15.5 Committee Reports - PAC

Planning Advisory and Hearing Committee Reports (PAC) presented before Council for approval, shall be included under the Consent Agenda.

Article 16
Resolutions - Notices of Motion

16.1 Resolutions - notices of motion - debated separately

Every matter listed under "Resolution or Notice of Motion" introduced at a previous meeting, shall be dealt with individually.

16.2 Resolutions - consecutively numbered

All resolutions presented to Council shall be consecutively numbered, on a yearly basis.

16.3 Notices of Motion - when required - annual budget

A Notice of Motion shall be introduced in writing, when a Member or staff wishes to amend, repeal or alter a by-law, the pre-approved budget or any motion previously approved by Council, and where the motion is to introduce any measure of change in Council's previously established policies.

16.4 Notice - introduced - notice – requirements

16.4.1 A Member may introduce a notice of motion at a meeting regarding a matter that would not otherwise be considered by Council at such meeting, by delivering a written copy of the motion, signed by the mover and seconder, to the Clerk.

16.4.2 A member of staff may introduce a Notice of Motion without the requirement of a mover and seconder.

16.5 Notice - received - by clerk - included - in agenda

Notice of Motions introduced at a public meeting of Council shall not be debated and shall be recorded on the next regular meeting of council under Resolution.

16.6 Consideration - disposal - deferred - to other meeting

A notice of motion shall not be considered or otherwise disposed of by Council unless the mover of the motion is in attendance at the meeting.

16.7 Seconded - by any member - seconder not present

Any Member may agree to second a notice of motion if the seconder is absent from the meeting when the notice of motion is called for by the Chair.

16.8 Notice - delivered - time

Notice of motions may be delivered to the Clerk no later than 12:00 p.m. (noon) on the Tuesday preceding the date of the next regular meeting, in order to be included to the final agenda, at which time the motion is to be introduced, or be read at the end of a regularly scheduled meeting of Council.

Article 17

Reports - Communication

17.1 Written - legible - signed

Every communication report to be presented to Council shall be prepared under the approved submission e-genda program, with an identifiable recommendation, and shall be signed by the Manager and Chief Administrative Officer and where financial implications are identified, the General Manager of Finance.

17.2 Deadline - material submitted - to clerk

Every communication report which deals with a matter on Council agenda shall be delivered to the Clerk no later than 12:00p.m. (noon) on the Tuesday preceding the meeting of Council in order to be printed on the agenda.

17.3 Agenda - preparation - substance

The Clerk shall prepare a summary of the substance of all correspondence and reports for inclusion in the agenda. Any Member may require the Clerk to read part or all of any correspondence.

17.4 Tender - quotation- RFP reports

All reports identified as tenders, quotations or requests for proposals, pursuant to the City's Procurement Policy, shall be presented under the heading "Tenders" and shall be dealt with individually.

Article 18

Disclosure of Pecuniary Interest

18.1 Disclosing – Pecuniary Interest - Member responsibility

When a member, either on his/her own behalf or while acting for, by, with or through another, has a pecuniary interest in a matter on the agenda, the member must not attempt in any way, either before, during, or after the meeting, to influence the voting on the matter.

18.2 Disclosing pecuniary interest - no influencing – written statement

- (a) The Member shall disclose the pecuniary interest, including the general nature thereof, prior to any consideration of the matter and shall not take part in the discussion of or vote on any question in respect of the matter and shall not attempt in any way whether before, during or after the Meeting to influence the voting on any such question.

- (b) At a Meeting where a Member discloses a pecuniary interest, or as soon as possible afterwards, the Member shall file a written statement of the pecuniary interest and its general nature with the Clerk or secretary of the Local Board or committee as the case may be.

18.3 Member - leave meeting - in-camera

Where the Meeting is In-Camera, in addition to complying with section 18.1 and 18.2, the Member shall immediately leave the Meeting or the part of the Meeting during which the matter is under consideration.

18.4 Member - absent - from meeting

When the interest of a Member has not been disclosed as required by subsection 18.1 by reason of the Member's absence from the meeting at which the matter was discussed, the Member must disclose the interest and otherwise comply with subsection 18.1 at the next meeting of Council, committee or Local Board, as the case may be, which the member attends. At the next meeting attended, the Member shall also comply with section 18.2(b).

18.5 Declaration - recorded - minutes

The declaration of pecuniary interest shall be recorded in the Minutes or report of the meeting and, where the meeting was open to the public, the general nature of such declaration. Where the Meeting was In-Camera, every declaration of interest made under section 18.1 must be recorded in the minutes of the next open meeting, but not the general nature thereof.

18.6 Registry

The City of Cornwall shall establish and maintain a registry in which shall be kept

- (a) a copy of each statement filed; and
- (b) a copy of each declaration recorded.

Article 19

New Business - Unfinished Business

19.1 Unfinished business – index – pending list

All matters brought forward to Members for consideration and that have not been disposed of or that has been referred or committee to a future date, shall be indexed under a "pending list" and considered unfinished business and shall identify which department has been given ownership of providing a future report.

19.2 New business - routine nature

Any item of business that is of a routine nature that has been introduced to Members of Council requiring a formal resolution that was not previously placed on the Agenda shall be considered as a new business motion.

19.3 New business - in writing - mover and seconder - filed

All new business motions shall be introduced in writing, with a mover and seconder and filed with the Clerk.

19.4 New business - filing time - inclusion on agenda

New business motions that are filed prior to 12:00 noon on the Tuesday preceding a regular meeting shall be included to the printing of the agenda.

19.5 New Business - voted on individually

All new business motions shall be voted on individually.

19.6 New Business - non-routine - notice of motion

New business motions that are not of a routine matter, shall be received and read by the Clerk as a notice of motion and re-introduced at the next regular meeting of Council under "Resolution for Council discussion", such as but not limited to expenditures, changes in policy etc.

19.7 New Business – introduced – regular meeting

Motions of a new business nature may be filed with the Clerk during the regular meeting of Council and shall be read during the New Business section of the Agenda. The mover of the motion shall provide copies of the proposed New Business motion to all Members of Council prior to the meeting at which the motion is being introduced.

19.8 Matters not under council jurisdiction

Any matter not considered to be matters under the Municipal Council's jurisdiction, after consultation with the Mayor, Chief Administrative Officer and City Clerk, shall not be accepted.

Article 20 Voting

20.1 Chair need not vote

The Chair may vote as any other Member when the vote is to be recorded. In all other cases, the Chair, may (but is not obliged to) vote whenever their vote will affect the result – that is, the Chair may vote either to break or to cause a tie; or, in the case of a two-thirds vote requirement, the Chair may vote either to cause or to block the attainment of the necessary two-thirds vote.

20.2 All questions - exception - disqualified

Every Member present at a meeting, with the exception of Section 20.1, when a question is put may vote thereon unless disqualified to vote on the question.

20.3 Failure to vote - deemed negative

Failure to vote by a Member who is not disqualified, and who has not indicated that he/she abstains (declines to vote) shall be deemed to be a negative vote.

20.4 Motion - simple majority - required - exception

The vote required to pass a motion shall be a simple majority (50% +1) except as otherwise provided in this By-law, by Statute or by *Robert's Rules of Order*.

20.5 Equal - motion deemed negative

In the case of an equal division of votes on a motion, the motion shall be deemed to have been decided in the negative and defeated for want of a majority.

20.6 Show of hands - exception - recorded vote

The manner of determining the desire of Council on a motion shall be by show of hands.

20.7 Recorded - by request - vote announced openly

Where a vote is taken for any purpose and a Member requests immediately prior or immediately subsequent to the taking of the vote that the vote be recorded, each Member present, except a Member who is disqualified from voting, shall announce their vote openly. Any failure to vote by a Member who is not disqualified or who has abstained from voting shall be deemed to be a negative vote. The Clerk shall record each vote.

20.8 Division - separate vote - each proposal

At the request of a Member of Council, a motion containing distinct proposals, that can be acted upon individually may be divided, and a separate vote shall be taken upon each individual proposal.

20.9 Member not in their seat - deemed absent

A Member not in their seat when the question is called by the Chair is not entitled to vote on that question and in the case of a recorded vote, shall be recorded as absent.

20.10 Member abstaining from voting

A Member abstaining from voting will result in a negative vote.

20.11 Chair - stating the question

Immediately preceding the taking of the vote, the Chair shall state the question in the form introduced.

20.12 Announcing - results

The Chair shall announce the result of every vote.

Article 21 Motion - To Appeal

21.1 Made - at time of ruling - point of order

A motion to appeal from the decision of the Chair shall be made only at the time the ruling is made by the Chair and shall not require a seconder.

21.2 Decision - chair - final

Unless a Member immediately appeals the Chair's decision, the decision of the Chair shall be final.

21.3 Non-debatable - amendable - reconsidered

A motion to appeal the decision of the Chair shall not be debated or amended. The challenger is permitted one minute to describe the reason for the appeal, followed by a one minute response from the Chair (if the Chair so desires). No further debate is permitted. A simple majority of the members present and voting in favour of the appeal is required to overturn the decision of the Chair.

Article 22 Question of Privilege

22.1 Integrity - member - council - in question

Where a Member considers that the integrity of a Member or the integrity of Council as a whole has been called into question, the Member may, as a matter of privilege, rise at any time, with the consent of the Chair, no debate being allowed, for the purpose of drawing the attention of Council to the question.

22.2 Motion - to receive disposition - treated as main motion

A motion resulting from a question of privilege shall receive disposition by Council forthwith, and, following such disposition, the motion so interrupted shall be immediately considered at the point where it was suspended.

Article 23 Request for Information

23.1 Request information

Where a Member is uncertain of a particular issue being discussed, the Member may ask the presiding officer to clarify or if the Chair is unsure of the answer, may direct the question to another Member. All requests for information shall be on the business pending or on parliamentary situation.

Article 24 Withdrawal - Motion

24.1 Withdrawal of motion

A request to withdraw a motion shall only be made by the mover of the motion.

24.2 Without consent of seconder

A request to withdraw a motion may be made without the consent of the seconder of the motion.

24.3 In order - anytime during debate

A request to withdraw a motion shall be in order anytime during debate.

24.4 Objection - by member - entertained - main motion

If a Member objects to the withdrawal of the motion, a motion to maintain the question, may be entertained and become a main motion.

24.5 No objection - withdrawal - without seconder - vote

If no Member objects to the withdrawal of the motion, the motion shall be considered withdrawn without the necessity of a seconder and a vote.

Article 25 Point of Order

25.1 Rules of procedure - breached

A Point of Order may be called by a Member to bring attention to any breach of the Rules of Procedure of Council.

25.2 Language - improper - offensive

A Point of Order may be called by a Member to bring attention to the use of improper offensive or abusive language.

25.3 Discussion - not valid - outside proposed motion

A Point of Order may be called by a Member to bring notice of the fact that the matter under discussion is not within the scope of the proposed motion.

25.4 Proceedings - other - informality - irregularity

A Point of Order may be called by a Member to bring attention to any other informality or irregularity in the proceedings of Council.

25.5 Member - rise - ask leave of Chair - point stated

When a Member rises on a Point of Order, the Member shall ask leave of the Chair to raise the Point of Order; and after leave is granted, the Member shall state the Point of Order to the Chair.

25.6 Decision - announced -prior to recommencement

No further business shall be conducted until the Chair has decided and stated the Point of Order.

25.7 Address - to Chair - purpose - to appeal decision

Thereafter, a Member shall only address the Chair for the purpose of appealing the Chair's decision to Council.

25.8 Decision - of Chair - final - no appeal

If no Member appeals, the decision of the Chair shall be final.

25.9 Appeal - member right - chair reply - decision final

If a Member appeals to Council, the Member shall have the right to state a case. A seconder is required, and the Chair shall have the right to reply and place the question before Council who shall decide the question without debate, and its decision shall be final. In an appeal from the decision of the Chair, a tie vote sustains the Chair's decision.

Article 26**Close Debate - Put the Question****26.1 Non-debatable - amendable**

A motion to close debate (or) put the question shall not be debatable or amendable and shall require a two-thirds vote.

26.2 Resolved - affirmative - original motion put - no debate

When a motion to close debate (or) put the question is in the affirmative, the original motion shall be put forward without debate or amendment.

Article 27**Refer or Commit****27.1 Debatable - amendable - reconsideration - permitted**

A motion to refer or commit a matter shall be debatable and amendable.

27.2 Motion - deemed - possession of Council

After a motion is read by the Clerk, it shall be deemed to be in possession of Council but may be withdrawn at any time before decision or amendment, with permission of Council.

27.3 Motion presented - debate

When a motion is presented in Council/Committee, it shall be read before debate.

27.4 Motion - outside jurisdiction - of Council

A motion in respect of a matter which is beyond the jurisdiction of Council shall not be in order.

27.5 Disposition of motion

A motion properly before Council / Committee for decision must receive disposition before any other motion, not relevant to the main motion, is introduced.

Article 28

Motion to Amend

28.1 Debatable - amend - permitted

A motion to amend shall be debatable, unless the motion to which it pertains to is undebatable.

28.2 Written - when requested - by chair

A motion to amend shall be presented in writing when requested by the Chair.

28.3 Relevant to main motion

A motion to amend shall be germane to the main motion.

28.4 Contrary - to main motion - not in order

A motion to amend shall not be in order if it not germane to the main motion.

28.5 Amended - once only

Only one amendment shall be allowed to a motion. No further motion to amend can be made to a motion once it is amended.

28.6 Council disposition - before amendment - motion

A motion to amend shall receive the disposition of Council before a previous amendment or the motion.

Article 29

Motion - To Reconsider

29.1 Reconsideration - majority of council - same meeting

Any matter decided upon by Council, may be reconsidered at the meeting by a two-thirds (2/3's) vote of members present at that meeting.

29.2 Amend something previously adopted or rescind

A motion to reconsider any matter already disposed of by Council at a previous meeting shall require a motion to "amend something previously adopted" or a motion to "rescind", provided by notice at one meeting to be dealt with at the following meeting.

29.3 Member - on prevailing side - moves to reconsider

A motion to reconsider a substantive resolution, by-law, question, or decided matter must be made by a member who voted with the majority on the original motion or resolution. The Chair may ask the mover to confirm how the mover previously voted on the issue in question. If a member is absent during the vote on the original motion or resolution, the member may not request that a motion be reconsidered at a subsequent meeting.

29.4 Motion to reconsider adopted

If a motion to reconsider has been adopted, it temporarily nullifies the previous decision and places the meeting back at the point prior to taking the vote on the original motion.

29.5 Adoption of motion - for reconsideration

If a motion to reconsider has been adopted at a meeting, then consideration of the original matter shall become the next order of business.

29.6 Motion to reconsider - becomes main motion

The main motion originally voted on is once again pending. Procedurally, it is considered a newly made motion.

29.7 No discussion - unless reconsideration adopted

There shall be no discussion on the question contained in the motion until the motion for reconsideration is adopted. However, the mover and seconder of a motion to reconsider may provide a brief and concise statement outlining the reasons for proposing such reconsideration.

29.8 Reconsideration - only once

No motion or report shall be reconsidered more than once at any meeting. No decided matter may be reconsidered if the City has taken any steps to complete the decision, such as entering into a contract or making purchases necessary to facilitate the decision. No decided matter may be reconsidered unless the motion for reconsideration is made within one (1) year of the original decision. Where a matter has been reconsidered, no further motion to reconsider may be made on that matter.

29.9 Motion to reconsider at same meeting

A motion to reconsider a decided matter may be introduced at any time when it is made at the same meeting at which the original motion was decided. A motion of reconsideration of a matter decided at the same meeting requires a majority of members present and voting to vote for the motion. Provisions 29.3 through 29.8 apply to a motion to reconsider at the same meeting.

**Article 30
Motion - To Adjourn****30.1 In order - exception**

A motion to adjourn shall always be in order except as otherwise provided for in this By-law.

30.2 Negative - until proceedings completed

A motion to adjourn, when resolved in the negative, shall not be presented again until the conclusion of the current item.

30.3 Member speaking - voting prohibited

A motion to adjourn shall not be in order when a Member is speaking or during the verification of a vote on a motion.

30.4 Affirmative resolution - current question - prohibited

A motion to adjourn shall not be in order until the current question has been put and a resolution made by motion.

30.5 Non-debatable

An unqualified motion to adjourn shall not be debatable or amendable.

30.6 Meeting - continuation - 11:00 p.m.

No item of business other than the Confirmatory By-law shall be considered at a meeting of Council after the hour of 11:00 p.m. local time, unless otherwise decided by a two-thirds (2/3) vote of the Members present. At 10:45p.m., the Mayor will ask if Council wishes to proceed beyond 11:00p.m.. A motion put forward to stipulate the purpose of the extension and that the extension is for a specific period of time. The motion is not debatable.

30.7 After a Motion has been passed to extend the Council meeting, if a Member wishes to defer debate on an item to the next Meeting, a motion put forward for such a deferral must be immediately forthcoming. This must be decided by a two-thirds (2/3) vote of the Members present.

Article 31 Motion to Recess

31.1 Length of time - specified

A motion to recess when other business is before the meeting shall specify the length of time of the recess and shall not be in order when a Member is speaking or during a vote.

31.2 Non-debatable-length of time - amendable

A motion to recess when other business is before the meeting shall not be debatable and shall only be amendable with respect to the length of the recess.

31.3 Future time - treated as main motion

A motion to recess at a future time shall have no privilege and shall be treated as a main motion. The Chair may recess or adjourn a disorderly meeting that cannot be brought to order, without the need for a vote.

Article 32 Resignation - Member - Vacancies

32.1 Resignation - file in writing - clerk

A Member may resign from office by notice in writing filed with the Clerk of the Corporation of the City of Cornwall, subject to Section 260 and 263 of the *Municipal Act*.

32.2 Filling - vacancy

If a vacancy occurs in the office of a Member, Council shall, subject to section 263 of the *Municipal Act*, fill the vacancy.

32.3 Appointments to vacancies

Subject to Section 263 of the *Municipal Act*, where a vacancy occurs amongst a seat of the Mayor and/or Councillor, Council at a meeting called for that purpose shall select the manner in which they wish to fill the vacancy.

Position of Mayor

32.4 Appointment to a vacancy in the position of mayor (Sec.263 *Municipal Act*)

- a) fill the vacancy by appointing a person who has consented to accept the office if appointed; or
- b) require a by-election to be held to fill the vacancy in accordance with the *Municipal elections Act, 1996*; or
- c) appoint amongst the current Members of Council to fill the vacancy of the Mayor's position.

Position of Councillor

32.5 Appoints to Vacancy – Member of Council

- a) fill the vacancy by appointing a person who has consented to accept the office if appointed; or
- b) require a by-election to be held to fill the vacancy in accordance with the *Municipal Elections Act, 1996*; or
- c) appoint the first non-elected candidate for the position of Council Member during its last municipal election to fill the vacancy, subject to conditions in accordance to the *Municipal Election Act*.

32.6 Members - not attending - removal

The office of a Member of Council of the municipality becomes vacant if the Member is absent from the meetings of council for three successive months without being authorized to do so by a resolution of Council.

The seat of a Committee member becomes vacant if the Member is absent from the Committee for which he or she is appointed for three consecutive meetings without being authorized to do so by a resolution of Council. Any Member shall provide the Committee with notice of any approved leave of absence.

Notwithstanding the foregoing, an office is not vacated by a Member of Council who is absent for twenty consecutive weeks or less if the absence is as a result of the Member's pregnancy, the birth of the Member's child or the adoption of a child by the Member in accordance with subsection 259 (1.1) of the *Municipal Act*. A resolution of Council is not required to authorize such leave of absence. The Member shall provide the City Clerk with written notice of the leave of absence for twenty consecutive weeks or less as a result of the Member's pregnancy, the birth of the Member's child or the adoption of a child by the Member.

Article 33 **Repeal - Enactment**

33.1 By-laws - previous

By-law 2010-093 and all adhering amendments are hereby repealed.

33.2 Effective date

This By-law shall come into effect on the 9th of December, 2019

Read, signed and sealed in open Council this 25th day of November, 2019.

Manon L. Levesque
City Clerk

Bernadette Clement
Mayor

TABLE OF CONTENTS

ARTICLE 1 SHORT TITLE	1
1. Citation	1
ARTICLE 2 INTERPRETATION	1
2.2 Act	1
2.3 Acting Mayor or Acting Presiding Member	1
2.4 Ad Hoc Committee	2
2.5 Advisory Committee	2
2.6 Chair	2
2.7 Chief Administrative Officer	2
2.8 Clerk	2
2.9 Committee	2
2.10 Committee Chair or Chair	2
2.11 Committee of the Whole	2
2.12 Council	2
2.13 Debate	2
2.14 In-Camera Meeting	3
2.15 Local Board	3
2.16 Meeting	3
2.17 Member	3
2.18 Municipal Corporation	3
2.19 Point of Information	3
2.20 Point of Order	3
2.21 Question of Privilege	4
2.22 Position or opinion	4
2.23 Presiding Member	4
2.24 Recorded Vote	4
2.25 Rules of Procedure	4
2.27 Standing Committee	4
2.28 Time	4
ARTICLE 3 GENERAL PROVISIONS	4
3.1 Suspension – rules - two-thirds vote	4
3.2 Calculation - two-thirds vote	5
3.3 Parliamentary authority	5
ARTICLE 4 MEETINGS	5
4.1 Inaugural - time - place - held	5
4.3 Regular - schedule - designated - time	6
4.4 Other - on holidays - by resolution	6
4.5 March, July, August and December - exception to meetings	6

4.6	Notice - public meeting.....	6
4.9	Emergency meeting - notice not required	7
4.10	Location - council meeting.....	7
4.11	Open - to public - council - committees - exception	7
4.12	Closed - to public - in-camera meeting subject matters	8
4.12.1	In-camera meeting - resolution	9
4.12.2	In-camera meeting - closed to public - time	9
4.12.3	In-camera meeting - records	9
4.12.4	In-camera - confidential matters.....	10
4.12.5	Information reports – in-camera meetings If it is recommended that an In-Camera report be received for information, Council shall introduce the report in open session after the Closed session discussion using the following procedural motion language:	10
4.13	Electronic participation Members may not participate electronically in any Council Meeting that is closed to the public	12
4.14	Orientation meeting	12
ARTICLE 5 ROLES.....		13
5.1	Council	13
5.3	Chief Administrative Officer.....	14
5.4	Clerk	14
5.5	Staff – officers, employees	14
ARTICLE 6 DUTIES.....		15
6.1	Council	15
6.2	Mayor and committee chair	15
6.3	Head of council (mayor) – acting	16
ARTICLE 7 CONDUCT DURING MEETINGS.....		16
7.1	Sovereign – Royal Family – to be respected	16
7.2	Members of council – municipal staff	16
7.3	Speaking – subject in debate only	16
7.4	Criticize – decision – exception – reconsideration	17
7.5	Breach – persistent – seat vacated – unless apology.....	17
7.6	Dress code – regular – televised – council meetings.....	17
7.7	Dress code – special and budget meetings	17
7.8	Apparel at meetings	17
7.9	Code of ethics confidentiality.....	17
ARTICLE 8 RULES OF DEBATE.....		19
8.1	Chair - preserve order	19
8.2	Address to chair	19
8.3	Order of speaking - determination.....	19
8.4	Voting - members - seated - disturbance prohibited	19
8.5	Speaking - passing between chair - interruption	19
8.6	Speaking - motion - read upon request.....	20

8.7	Speaking - duration - time limit - 3 minutes	20
8.8	Question - motion under discussion - through chair.....	20
8.9	Question - integrity of staff	20
8.10	Chair - participation - step down - other designated	20
8.11	Motion - seconded - before debate	20
9.1	Agenda – content	20
ARTICLE 10 QUORUM.....		21
10.1	Call to order - quorum present	21
10.2	Quorum	21
10.3	Quorum - not present - time limit.....	21
10.4	Mayor - absent	21
10.5	Mayor - acting mayor - absent	22
10.6	Quorum - Municipal Conflict of Interest - remedy for lack of quorum	22
10.7	Application to judge	22
ARTICLE 11 COMMITTEE OF THE WHOLE.....		22
11.1	Committee of the whole - mayor presides.....	22
11.2	Reports to be considered	22
11.3	Reading – by-laws	23
11.4	Debate - by-laws	23
ARTICLE 12 MINUTES.....		23
12.1	Contents - recorded - by Clerk	23
12.2	Included in Agenda.....	23
12.2.1	23	
12.3	Adoption - without reading.....	23
12.4	In-Camera minutes - adoption.....	23
ARTICLE 13 PRESENTATIONS - DELEGATIONS		24
13.1	Heard - request submitted - deadline - items on agenda	24
13.2	Material - written - submitted for Council - deadline.....	24
13.3	Presentation defined	24
13.4	Delegations - time limit	25
13.5	Questions - to delegation	25
13.6	Delegations - requests for action - referred.....	25
13.7	Delegations - previously heard by - planning advisory and hearing committee	25
13.8	Delegation - deemed - inappropriate for council	26
13.9	Delegation - statements - unsubstantiated.....	26
ARTICLE 14 BY-LAWS		26
14.1	Description - listed on agenda.....	26
14.2	Introduction - upon motion - title read	26
14.3	Form - typewritten - compliance - relevant act.....	26
14.4	Readings - prior to passing	26

14.5	Purpose - effect - explained upon request	26
14.6	Debate - amendment.....	26
14.7	Passed - numbered - dated - signed - seal affixed	27
14.8	Confirmation - conclusion - of meeting.....	27
14.9	Confirmation - introduction - voted on - without debate	27
ARTICLE 15 CONSENT / CORRESPONDENCE		27
15.2	Consent items - explanatory note - one motion	27
15.3	Items for discussion - routine	27
15.4	Request to separate - consent item - to communication.....	27
15.5	Committee Reports - PAC.....	27
ARTICLE 16 RESOLUTIONS - NOTICES OF MOTION		28
16.1	Resolutions - notices of motion - debated separately	28
16.2	Resolutions - consecutively numbered	28
16.3	Notices of Motion - when required - annual budget	28
16.4	Notice - introduced - notice – requirements	28
16.5	Notice - received - by clerk - included - in agenda	28
16.6	Consideration - disposal - deferred - to other meeting.....	28
16.7	Seconded - by any member - seconder not present.....	28
16.8	Notice - delivered - time	28
ARTICLE 17 REPORTS - COMMUNICATION		29
17.1	Written - legible - signed.....	29
17.2	Deadline - material submitted - to clerk.....	29
17.3	Agenda - preparation - substance	29
17.4	Tender - quotation- RFP reports	29
ARTICLE 18 DISCLOSURE OF PECUNIARY INTEREST		29
18.1	Disclosing – Pecuniary Interest - Member responsibility.....	29
18.2	Disclosing pecuniary interest - no influencing – written statement	29
18.3	Member - leave meeting - in-camera	30
18.4	Member - absent - from meeting	30
18.5	Declaration - recorded - minutes.....	30
18.6	Registry	30
ARTICLE 19 NEW BUSINESS - UNFINISHED BUSINESS		30
19.1	Unfinished business – index – pending list	30
19.3	New business - in writing - mover and seconder - filed.....	31
19.4	New business - filing time - inclusion on agenda	31
19.5	New Business - voted on individually	31
19.6	New Business - non-routine - notice of motion	31
19.7	New Business – introduced – regular meeting.....	31
19.8	Matters not under council jurisdiction	31
ARTICLE 20 VOTING		31
20.2	All questions - exception - disqualified	32

20.3	Failure to vote - deemed negative.....	32
20.4	Motion - simple majority - required - exception	32
20.5	Equal - motion deemed negative	32
20.6	Show of hands - exception - recorded vote.....	32
20.8	Division - separate vote - each proposal.....	32
20.9	Member not in their seat - deemed absent	32
20.10	Member abstaining from voting.....	32
20.11	Chair - stating the question.....	32
20.12	Announcing - results.....	33
ARTICLE 21 MOTION - TO APPEAL.....		33
21.1	Made - at time of ruling - point of order	33
21.2	Decision - chair - final.....	33
21.3	Non-debatable - amendable - reconsidered.....	33
ARTICLE 22 QUESTION OF PRIVILEGE.....		33
22.1	Integrity - member - council - in question	33
22.2	Motion - to receive disposition - treated as main motion.....	33
ARTICLE 23 REQUEST FOR INFORMATION		33
23.1	Request information	33
ARTICLE 24 WITHDRAWAL - MOTION		34
24.1	Withdrawal of motion.....	34
24.2	Without consent of seconder.....	34
24.3	In order - anytime during debate	34
24.4	Objection - by member - entertained - main motion.....	34
24.5	No objection - withdrawal - without seconder - vote.....	34
ARTICLE 25 POINT OF ORDER.....		34
25.1	Rules of procedure - breached.....	34
25.2	Language - improper - offensive	34
25.3	Discussion - not valid - outside proposed motion.....	34
25.4	Proceedings - other - informality - irregularity	34
25.5	Member - rise - ask leave of Chair - point stated	34
25.6	Decision - announced -prior to recommencement	34
25.7	Address - to Chair - purpose - to appeal decision.....	35
25.8	Decision - of Chair - final - no appeal.....	35
25.9	Appeal - member right - chair reply - decision final.....	35
ARTICLE 26 CLOSE DEBATE - PUT THE QUESTION		35
26.1	Non-debatable - amendable.....	35
26.2	Resolved - affirmative - original motion put - no debate.....	35
ARTICLE 27 REFER OR COMMIT.....		35
27.1	Debatable - amendable - reconsideration - permitted.....	35
27.2	Motion - deemed - possession of Council	35

27.3	Motion presented - debate	35
27.4	Motion - outside jurisdiction - of Council	35
27.5	Disposition of motion	35
ARTICLE 28 MOTION TO AMEND		36
28.1	Debatable - amend - permitted	36
28.2	Written - when requested - by chair	36
28.3	Relevant to main motion.....	36
28.4	Contrary - to main motion - not in order	36
28.5	Amended - once only	36
28.6	Council disposition - before amendment - motion.....	36
ARTICLE 29 MOTION - TO RECONSIDER		36
29.1	Reconsideration - majority of council - same meeting	36
29.2	Amend something previously adopted or rescind	36
29.3	Member - on prevailing side - moves to reconsider	36
29.4	Motion to reconsider adopted.....	36
29.5	Adoption of motion - for reconsideration	37
29.6	Motion to reconsider - becomes main motion	37
29.7	No discussion - unless reconsideration adopted.....	37
29.8	Reconsideration - only once.....	37
ARTICLE 30 MOTION - TO ADJOURN		37
30.1	In order - exception	37
30.2	Negative - until proceedings completed	37
30.3	Member speaking - voting prohibited	37
30.4	Affirmative resolution - current question - prohibited.....	37
30.5	Non-debatable.....	38
30.6	Meeting - continuation - 11:00 p.m.....	38
ARTICLE 31 MOTION TO RECESS.....		38
31.1	Length of time - specified	38
31.2	Non-debatable-length of time - amendable	38
31.3	Future time - treated as main motion	38
ARTICLE 32 RESIGNATION - MEMBER - VACANCIES		38
32.1	Resignation - file in writing - clerk.....	38
32.2	Filling - vacancy.....	38
32.3	Appointments to vacancies	39
32.5	Appoints to Vacancy – Member of Council	39
ARTICLE 33 REPEAL - ENACTMENT		40
33.1	By-laws - previous	40
33.2	Effective date.....	40